#### SMOKY LAKE COUNTY

# CONSOLIDATED FINANCIAL STATEMENTS

FOR THE YEAR ENDED

**DECEMBER 31, 2017** 

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#### INDEPENDENT AUDITOR'S REPORT

To the Reeve and Council of the Smoky Lake County

#### Report on the Consolidated Financial Statements

We have audited the accompanying consolidated financial statements of the Smoky Lake County, which comprise the consolidated statement of financial position as at December 31, 2017, and the consolidated statements of operations, changes in net financial assets, cash flows and schedules 1 to 6 for the year then ended, and a summary of significant accounting policies and other explanatory information.

Management's Responsibility for the Consolidated Financial Statements

Management is responsible for the preparation and fair presentation of these consolidated financial statements in accordance with Canadian public sector accounting standards, and for such internal control as management determines is necessary to enable the preparation of consolidated financial statements that are free from material misstatement, whether due to fraud or error.

Auditor's Responsibility

Our responsibility is to express an opinion on these consolidated financial statements based on our audit. We conducted our audit in accordance with Canadian auditing standards. Those standards require that we comply with ethical requirements and plan and perform the audit to obtain reasonable assurance about whether the consolidated financial statements are free from material misstatement.

An audit involves performing procedures to obtain audit evidence about the amounts and disclosures in the consolidated financial statements. The procedures selected depend on the auditor's judgment, including the assessment of the risks of material misstatement of the consolidated financial statements, whether due to fraud or error. In making those risk assessments, the auditor considers internal control relevant to the entity's preparation and fair presentation of the consolidated financial statements in order to design audit procedures that are appropriate in the circumstances, but not for the purpose of expressing an opinion on the effectiveness of the entity's internal control. An audit also includes evaluating the appropriateness of accounting policies used and the reasonableness of accounting estimates made by management, as well as evaluating the overall presentation of the consolidated financial statements.

We believe that the audit evidence we have obtained is sufficient and appropriate to provide a basis for our audit opinion.

Opinion

In our opinion, the consolidated financial statements present fairly, in all material respects, the financial position of the Smoky Lake County as at December 31, 2017, the results of its operations, changes in its net financial assets and its cash flows for the year then ended in accordance with Canadian public sector accounting standards.

ST. PAUL, ALBERTA March 29, 2018 TMD Group UP CHARTERED ACCOUNTANTS

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#### SMOKY LAKE COUNTY CONSOLIDATED STATEMENT OF FINANCIAL POSITION AS AT DECEMBER 31, 2017

| Financial assets  | 2017  | <u>2016</u>   |
|---|---|---|
| Cash Taxes and grants in place receivable (note 2) Receivables from other governments Trade and other receivables Investment in Gas Alberta Inc. (note 3) Investment in Corridor Communications Inc. (note 4) | \$ 14,015,567<br>632,396<br>973,936<br>730,450<br>67,983<br>1,099,894 | \$ 14,217,137<br>590,977<br>884,392<br>712,383<br>67,906<br>1,099,894 |
|   | 17,520,226  | 17,572,689  |
| Liabilities  Accounts payable and accrued liabilities Employee obligations (note 5) Deposit liabilities Deferred revenue (note 7) Tax sale surplus Landfill closure and post-closure liability (note 8)       | 616,719<br>1,286,797<br>268,345<br>408,726<br>7,244<br>220,110        | 607,901<br>1,310,614<br>241,665<br>1,421,463<br>45,758                |
|   | 2,807,941   | _3,627,401  |
| Net financial assets  | 14,712,285  | 13,945,288  |
| Non-financial assets Tangible capital assets (schedule 2) Inventory (note 6) Prepaid expenses   | 39,659,781<br>2,367,377<br>241,084<br>42,268,242                      | 39,273,809<br>2,463,935<br>202,980<br>41,940,724                      |
| Accumulated surplus (note 12)   | \$ 56,980,527   | \$ <u>55,886,012</u>  |

Contingent liabilities (note 14)

ON BEHALF OF THE SMOKY LAKE COUNTY

#### SMOKY LAKE COUNTY CONSOLIDATED STATEMENT OF OPERATIONS FOR THE YEAR ENDED DECEMBER 31, 2017

|  | Budget<br>(unaudited) | <u>2017</u>          | 2016                 |
|--|-----------------------|----------------------|----------------------|
| Revenues   |                       |                      |                      |
| Net municipal taxes (schedule 3)                   | \$ 9,154,915          | \$ 9,149,389         | \$ 9,647,069         |
| Sales of goods and services                        | 798.342               | 960,356              | 883,514              |
| Government transfers for operating (schedule 4)    | 1,293,644             | 1,353,343            | 582,159              |
| Investment income                                  | 105,476               | 221,345              | 119,984              |
| Penalties and costs of taxes                       | 53,046                | 111,395              | 88,888               |
| Licenses and permits                               | 67,305                | 65,871               | 179,595              |
| Special levies and taxes                           | 209,045               | 233,734              | 390,033              |
| Insurance recoveries                               | 66,000                | 73,651               | 67,600               |
| Rentals and leases                                 | 31,732                | 33,920               | 32,333               |
| Natural gas  | 2,945,285             | _2,790,822           | <u>2,416,428</u>     |
|  |                       |                      | 2,410,428            |
| Expenses   | 14,724,790            | 14,993,826           | 14,407,603           |
| Legislative  | 498,197               | 459,032              | 440 041              |
| Administration                                     | 2,249,327             | 1,680,316            | 449,841              |
| Protective services                                | 844,317               | 783,316              | 1,803,651            |
| Transportation                                     | 8,353,042             | 6,913,341            | 802,413              |
| Water and wastewater                               | 498,078               | 507,614              | 6,682,064            |
| Landfill   | 480,500               | 661,038              | 555,209              |
| Further Education                                  | 78,480                | 109,326              | 473,246              |
| Agriculture services                               | 867,675               | 807,209              | 102,419<br>836,466   |
| Municipal planning, community                      | 007,078               | 007,207              | 830,400              |
| and economic development                           | 702,959               | 454,977              | 490,724              |
| Recreation and culture                             | 464,768               | 420,520              | 412,141              |
| Natural gas  | 2,977,283             | 2,765,484            | 2,523,604            |
|  |                       |                      | _2,323,004           |
| Deficiency of revenues even even                   | <u>18,014,626</u>     | 15,562,173           | 15,131,778           |
| Deficiency of revenues over expenses before other  | (2.000.000)           |                      |                      |
| before other                                       | (3,289,836)           | (568,347)            | (724,175)            |
| Other  |                       |                      |                      |
| Contributions to tangible capital assets           |                       | 37,881               |                      |
| Gain (loss) on disposal of tangible capital assets | 550,000               | (133,005)            | (178,324)            |
| Government transfers for capital (schedule 4)      | 1,757,986             | 1,757,986            | _1,353,948           |
| Excess (deficiency) of revenues over expenses      | (981,850)             | 1,094,515            | 451,449              |
| Accumulated surplus, beginning of year             | 55,886,012            | 55,886,012           | 55,434,563           |
|  |                       |                      | 920                  |
| Table in the series of the or year                 | § <u>54,904,162</u>   | \$ <u>56,980,527</u> | \$ <u>55,886,012</u> |

#### SMOKY LAKE COUNTY CONSOLIDATED STATEMENT OF CHANGE IN NET FINANCIAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2017

|  | <u>Budget</u><br>(unaudited)        | <u>2017</u>   | <u>2016</u>  |
|--|-------------------------------------|---|--|
| Excess (deficiency) of revenues over expenses  | \$ (981,850)                        | \$ _1,094,515   | \$_451,449   |
| Acquisition of tangible capital assets Proceeds on disposal of tangible capital assets Amortization of tangible capital assets Loss on disposal of tangible capital assets | (3,419,148)<br>550,000<br>1,939,524 | (3,460,525)<br>645,116<br>2,296,432<br>133,005                | (2,473,194)<br>23,035<br>2,231,687<br>178,324                |
| Acquisition of inventory Use of inventory Acquisition of prepaid assets Use of prepaid assets  |                                     | (385,972)<br>(2,559,922)<br>2,656,480<br>(241,084)<br>202,980 | (40,148)<br>(3,169,235)<br>3,275,091<br>(202,980)<br>141,478 |
| Increase (decrease) in net financial assets  | (1,911,474)                         | <u>58,454</u><br>766,997                                      | <u>44,354</u><br>455,655                                     |
| Net financial assets, beginning of year  | 13,945,288                          | 13,945,288  | 13,489,633   |
| Net financial assets, end of year  | \$ <u>12,033,814</u>                | \$ <u>14,712,285</u>  | \$ <u>13,945,288</u>   |

#### SMOKY LAKE COUNTY CONSOLIDATED STATEMENT OF CASH FLOWS FOR THE YEAR ENDED DECEMBER 31, 2017

| Net inflow (outflow) of cash related to the following activities:      | <u>2017</u>                     | <u>2016</u>   |
|--|---------------------------------|---------------|
| Operating  |                                 |               |
| Excess of revenues over expenses Non-cash items included               | \$ 1,094,515                    | \$ 451,449    |
| Amortization of tangible capital assets                                | 2,296,432                       | 2,231,687     |
| Loss on disposal of tangible capital assets                            | 133,005                         | 178,324       |
| Non-cash charges to operations (net change):<br>Decrease (increase) in |                                 |               |
| Taxes and grants in place receivable                                   | (41,419)                        | (299,795)     |
| Receivables from other governments                                     | (89,544)                        | (364,947)     |
| Trade and other receivables  | (18,067)                        | (195,431)     |
| Inventory  | 96,558                          | 105,856       |
| Prepaid expenses Increase (decrease) in                                | (38,104)                        | (61,502)      |
| Accounts payable and accrued liabilities                               | 8,818                           | 80,086        |
| Employee obligations   | (23,817)                        | 59,219        |
| Deposit liabilities  | 26,680                          | 71,300        |
| Deferred revenue   | (1,012,737)                     | 647,178       |
| Tax sale surplus   | (38,514)                        | 371           |
| Landfill closure and post-closure                                      | 220,110                         |               |
| Capital  | 2,613,916                       | 2,903,795     |
| Acquisition of tangible capital assets                                 | (3,460,525)                     | (2,473,194)   |
| Proceeds on disposal of tangible capital assets                        | 645,116                         | 23,035        |
| Financing and Investing  | (2,815,409)                     | (2,450,159)   |
| Redemption (purchase of) Gas Alberta Inc. shares                       | $\underline{\hspace{1cm}}$ (77) | 56            |
| Change in cash during the year   | (201,570)                       | 453,692       |
| Cash, beginning of year  | 14,217,137                      | 13,763,445    |
| Cash, end of year  | \$ <u>14,015,567</u>            | \$ 14,217,137 |

# SMOKY LAKE COUNTY SCHEDULE 1 – CHANGES IN ACCUMULATED SURPLUS FOR THE YEAR ENDED DECEMBER 31, 2017

|   | Unrestricted<br><u>Surplus</u> | Restricted Surplus | Equity in Tangible<br>Capital Assets | 2017          | 2016          |
|---|--------------------------------|--------------------|--------------------------------------|---------------|---------------|
| Balance, beginning of year                          | \$ 5,726,119                   | \$ 10,886,084      | \$ 39,273,809                        | \$ 55,886,012 | \$ 55,434,563 |
| Excess of revenues over expenses                    | 1,094,515                      | 1                  | 1                                    | 1,094,515     | 451,449       |
| Unrestricted funds designated for future use        | (1,968,388)                    | 1,968,388          | 1                                    | ł             |               |
| Restricted funds used for operations                | 1,647,886                      | (1,647,886)        | 1                                    | ı             | 1             |
| Restricted funds used for tangible capital assets   | l                              | (36,313)           | 36,313                               | 1             | !             |
| Current year funds used for tangible capital assets | (3,424,212)                    | 1                  | 3,424,212                            | ı             | ŀ             |
| Disposal of tangible capital assets                 | 778,121                        | ;                  | (778,121)                            | 1             | 1             |
| Annual amortization expense                         | 2,296,432                      | !                  | (2,296,432)                          | :             | 1             |
| Change in accumulated surplus                       | 424,354                        | 284,189            | 385,972                              | 1,094,515     | 451.449       |
| Balance, end of year                                | \$ 6,150,473                   | \$ 11,170,273      | \$ 39,659,781                        | \$ 56,980,527 | \$ 55,886,012 |

# SMOKY LAKE COUNTY SCHEDULE 2 - TANGIBLE CAPITAL ASSETS FOR THE YEAR ENDED DECEMBER 31, 2017

| Cost                                      | Land         | Land<br>Improvements                 | Buildings    | Engineered<br>Structures | Machinery<br>& Equipment | Vehicles     | 2017          | 2016          |
|---|--------------|--------------------------------------|--------------|--------------------------|--------------------------|--------------|---------------|---------------|
| Balance, beginning of year                | \$ 5,143,588 | \$5,143,588 \$1,210,229 \$4,580,931  | \$ 4,580,931 | \$ 47,236,349            | \$ 11,286,686            | \$ 5,801,986 | \$ 75,259,769 | \$ 73,085,456 |
| Acquisition of tangible capital assets    | 1            | 118,238                              | 16,358       | 1,892,596                | 1,023,766                | 383,435      | 3,434,393     | 2,394,082     |
| Construction-in-progress                  | 1            | 1                                    | }            | 26,131                   | !                        | ;            | 26,131        | 79,112        |
| Disposal of tangible capital assets       | !            | (41,722)                             | 1            | (750,000)                | (1,225,680)              | (126,794)    | (2.144,196)   | (298,881)     |
| Balance, end of year                      | 5,143,588    | 1,286,745                            | 4,597,289    | 48,405,076               | 11,084,772               | 6,058,627    | 76,576,097    | 75,259,769    |
| Accumulated amortization                  |              |                                      |              |                          |                          |              |               |               |
| Balance, beginning of year                | 1            | 777,371                              | 1,269,637    | 25,926,720               | 4,772,242                | 3,239,990    | 35,985,960    | 33,851,795    |
| Annual amortization                       | 1            | 55,990                               | 75,282       | 1,202,830                | 644,055                  | 318,275      | 2,296,432     | 2,231,687     |
| Accumulated amortization on disposals     |              | (39,219)                             | !            | (673,226)                | (553,225)                | (100,406)    | (1,366,076)   | (97,522)      |
| Balance, end of year                      | 1            | 794,142                              | 1,344,919    | 26,456,324               | 4,863,072                | 3,457,859    | 36,916,316    | 35,985,960    |
| Net book value of tangible capital assets | \$ 5,143,588 | \$ 5,143,588 \$ 492,603              | \$ 3,252,370 | \$ 21,948,752            | \$ 6,221,700             | \$ 2,600,768 | \$ 39,659,781 | \$ 39,273,809 |
|   |              |                                      |              |                          |                          |              |               |               |
| tangible capital assets                   | \$ 5,143,588 | \$ 5,143,588 \$ 432,858 \$ 3,311,294 | \$ 3,311,294 | \$ 21,309,629            | \$ 6,514,444             | \$ 2,561,996 | \$ 39,273,809 |               |

#### SMOKY LAKE COUNTY SCHEDULE 3 - PROPERTY TAXES LEVIED FOR THE YEAR ENDED DECEMBER 31, 2017

| Levies   | Budget<br>(unaudited)                                 | 2017  | <u>2016</u>   |
|--|---|---|---|
| Residential and farmland Non-residential Machinery and equipment Linear property Grants in place | \$ 3,167,671<br>898,094<br>1,284,370<br>6,281,666<br> | \$ 3,157,782<br>879,863<br>1,288,126<br>6,281,666<br> | \$ 3,062,941<br>836,963<br>1,305,462<br>6,980,323<br>57,223 |
| Requisitions Alberta School Foundation Fund  | 11,686,943  | 11,662,579  | 12,242,912  |
| Smoky Lake Foundation  | 2,023,894<br>508,134                                  | 2,007,953<br>505,237                                  | 2,089,502<br>506,341  |
|  | 2,532,028   | 2,513,190   | 2,595,843   |
| Net municipal taxes  | \$ <u>9,154,915</u>                                   | \$ _9,149,389   | \$ <u>9,647,069</u>   |
| SCHEDULE 4 - GOV   | ERNMENT TRA   | NSFERS  |   |
| Transfers for operations   |   |   |   |
| Federal  | \$  | \$ 4,392  | \$ 2,016  |
| Provincial Other lead government   | 1,201,332   | 989,016   | 490,166   |
| Other local governments  | 92,312  | 359,935   | 89,977  |
| Tuesday  | 1,293,644   | 1,353,343   | _582,159  |
| Transfers for capital Federal  |   |   |   |
| Provincial   | 7,830   | 7,830   | 28,032  |
| Other local governments  | 1,750,156   | 1,750,156   | 1,278,978   |
| other local governments  |   |   | <u>46,938</u>   |
|  | 1,757,986   | 1,757,986   | 1,353,948   |
| Total government transfers   | \$ <u>3,051,630</u>                                   | \$ 3,111,329  | \$ <u>1,936,107</u>   |
| SCHEDULE 5 - CONSOLID  | ATED EXPENSE  | S BY OBJECT   |   |
| Expenses   |   | S DI OBJECT   |   |
| Salaries, wages and benefits   | \$ 7,409,447  | \$ 6,779,468  | \$ 6,768,263  |
| Contracted and general services  | 2,953,123   | 2,338,474   | 2,823,758   |
| Purchases from other governments   | 99,121  | 86,065  | 96,938  |
| Materials, goods, supplies and utilities   | 3,663,560   | 2,397,509   | 1,752,823   |
| Provision for allowances and bad debts   | 200,000   | 81,881  | 121,824   |
| Transfers to other governments   | 28,200  | 45,594  | 62,847  |
| Transfers to individuals and organizations   | 278,557   | 193,454   | 216,906   |
| Bank charges and short-term interest   | 8,440   | 2,737   | 3,590   |
| Tax adjustments<br>Natural gas purchases   | 3,000   | 8,036   | 2,254   |
| Amortization of tangible capital assets  | 1,431,654   | 1,332,523   | 1,050,888   |
|  | 1,939,524   | _2,296,432  | 2,231,687   |
| Total expenses   | \$ <u>18,014,626</u>                                  | \$ <u>15,562,173</u>                                  | \$ 15,131,778   |

# SMOKY LAKE COUNTY SCHEDULE 6 – SEGMENTED DISCLOSURE FOR THE YEAR ENDED DECEMBER 31, 2017

| Total                                 | \$ 9,149,389                          | 3,111,329            | 3,751,178                    | 221,345           | 173,226                    | 556,452        | 16,962,919 | 6,779,468                    | 2,424,539                     | 3,730,032          | 239,048             | 306,231                    | 92,654         | 13,571,972 | 3,390,947                                 | (2,296,432)          | \$ 1,094,515                              |
|---------------------------------------|---------------------------------------|----------------------|------------------------------|-------------------|----------------------------|----------------|------------|------------------------------|-------------------------------|--------------------|---------------------|----------------------------|----------------|------------|---|----------------------|---|
| Gas                                   | !<br><b>\$</b>                        | 17,156               | 2,790,822                    | 10,000            | 1                          | - 1            | 2,817,978  | 897,694                      | 194,772                       | 1,458,590          | I                   | 1                          | 597            | 2,551,653  | 266,325                                   | (213,831)            | \$ 52,494                                 |
| Recreation<br>and Culture             | ·<br>•                                | 113,000              | 1                            |                   | 1                          | 52,791         | 165,791    | 176,669                      | 18,724                        | 68,811             | 95,000              | 25,418                     | ;              | 384,622    | (218,831)                                 | (61,316)             | \$ (280,147)                              |
| Planning,<br>Community<br>Services    |                                       | 274,988              | 1,130                        | 1                 | ı                          | 60,410         | 336,528    | 270,811                      | 212,783                       | 10,056             | 70,653              | 1                          | 1              | 564,303    | (227,775)                                 | 1                    | \$ (227,775)                              |
| Agriculture                           | :<br>\$                               | 183,359              | 5,734                        | 1                 | 1                          | ;              | 189,093    | 485,506                      | 141,794                       | 128,855            | T                   | 7,742                      | -              | 763,897    | (574,804)                                 | (51,054)             | \$ (625,858)                              |
| Environmenta<br><u>Services</u>       | -<br>-<br>-<br>-                      | 462,861              | 225,342                      | !                 | 1                          | 9,039          | 697,242    | 455,458                      | 413,984                       | 89,339             | 45,594              | ;                          | 1,108          | 1,005,483  | (308,241)                                 | (163,169)            | \$ (471,410)                              |
| Transportation Environmental Services | · · · · · · · · · · · · · · · · · · · | 2,010,250            | 277,608                      | 1                 | 1                          | 224,693        | 2,512,551  | 2,976,217                    | 561,381                       | 1,766,948          | ı                   | 273,071                    | !              | 5,577,617  | (3,065,066)                               | (1,608,795)          | \$ (4,673,861) \$                         |
| Protective<br>Services                |                                       | 49,715               | 143,536                      | 1                 | ı                          | 9,284          | 202,535    | 315,495                      | 229,740                       | 109,783            | 1                   | 1                          |                | 655,018    | (452,483)                                 | (128,297)            |   |
| General                               | \$ 9,149,389                          | 1                    | 307,006                      | 211,345           | 173,226                    | 200,235        | 10,041,201 | 1,201,618                    | 651,361                       | 97,650             | 27,801              | 1                          | 90,949         | 2,069,379  | 7,971,822                                 | (026,69)             | \$ <u>7,901,852</u> \$ ( <u>580,780</u> ) |
| Revenue                               | Net municipal taxes                   | Government transfers | User fees and sales of goods | Investment income | Gain on disposal of assets | Other revenues | Expenses   | Salaries, wages and benefits | Contract and general services | Goods and supplies | Transfers to others | Loss on disposal of assets | Other expenses |            | Net revenue before amortization 7,971,822 | Amortization expense | Net revenue \$                            |

#### 1. Significant Accounting Policies

The consolidated financial statements of the Smoky Lake County are the representations of management prepared in accordance with Canadian generally accepted accounting principles for local governments established by the Public Sector Accounting Board of the Canadian Institute of Chartered Accountants. Significant aspects of the accounting policies adopted by the county are as follows:

#### (a) Reporting Entity

The consolidated financial statements reflect the assets, liabilities, revenues and expenditures, and change in financial position of the reporting entity. This entity is comprised of the municipal operations plus all of the organizations that are owned or controlled by the county and are, therefore, accountable to the county Council for the administration of their financial affairs and resources. Included with the county is the Smoky Lake Heritage Board.

The schedule of taxes levied also includes requisitions for education and other external organizations that are not part of the municipal reporting entity.

The statements exclude trust assets that are administered for the benefit of external parties.

Interdepartmental and organizational transactions and balances are eliminated.

#### (b) Basis of Accounting

The financial statements are prepared using the accrual basis of accounting. The accrual basis of accounting records revenue as it is earned and measurable. Expenses are recognized as they are incurred and measurable based upon receipt of goods or services and/or the legal obligation to pay.

Funds from external parties and earnings thereon restricted by agreement or legislation are accounted for as deferred revenue until used for the purpose specified.

Government transfers, contributions and other amounts are received from third parties pursuant to legislation, regulation or agreement and may only be used for certain programs, in the completion of specific work, or for the purchase of tangible capital assets. In addition, certain user charges and fees are collected for which the related services have yet to be performed. Revenue is recognized in the period when the related expenses are incurred, services performed or the tangible capital assets are acquired.

#### (c) Cash

Cash is defined as petty cash and cash in chequing and savings accounts adjusted for outstanding cheques and deposits.

#### (d) Investments

Investments are recorded at amortized cost. When there has been a loss in value that is other than a temporary decline, the respective investment is written down to recognize the loss.

## 1. Significant Accounting Policies - continued

#### (e) Use of Estimates

The preparation of financial statements in conformity with Canadian public sector accounting standards requires management to make estimates and assumptions that affect the reported amount of assets and liabilities and disclosure of contingent assets and liabilities at the date of the financial statements, and the reported amounts of revenue and expenses during the period. Where measurement uncertainty exists, the financial statements have been prepared within reasonable limits of materiality. Actual results could differ from those estimates.

#### (f) Requisition Over-levy and Under-levy

Over-levies and under-levies arise from the difference between the actual property tax levy made to cover each requisition and the actual amount requisitioned.

If the actual levy exceeds the requisition, the over-levy is accrued as a liability and property tax revenue is reduced. Where the actual levy is less than the requisition amount, the under-levy is accrued as a receivable and as property tax revenue.

Requisition tax rates in the subsequent year are adjusted for any over-levies or under-levies of the prior year.

#### (g) <u>Tax Revenue</u>

Tax revenues are recognized when the tax has been authorized by bylaw and the taxable event has occurred.

Requisitions operate as a flow through and are excluded from municipal revenue.

#### (h) Government Transfers

Government transfers are the transfer of assets from senior levels of government that are not the result of an exchange transaction, are not expected to be repaid in the future, or the result of a direct financial return.

Government transfers are recognized in the financial statements as revenue in the period in which events giving rise to the transfer occur, providing the transfers are authorized, any eligibility criteria have been met, and reasonable estimates of the amounts can be determined.

# (i) Landfill Closure and Post-Closure Liability

Pursuant to the Alberta Environmental Protection and Enhancement Act, the county is required to fund the closure of its landfill site and provide for post-closure care of the facility. Closure and post-closure activities include the final clay cover, landscaping, as well as surface and ground water monitoring, leachate control, and visual inspection. The requirement is being provided for over the estimated remaining life of the landfill site based on usage.

#### 1. Significant Accounting Policies - continued

#### (j) Non-Financial Assets

Non-financial assets are not available to discharge existing liabilities and are held for use in the provision of services. They have useful lives extending beyond the current year and are not intended for sale in the normal course of operations. The change in non-financial assets during the year, together with the excess of revenues over expenses, provides the consolidated change in net financial assets for the year.

#### (i) Tangible Capital Assets

Tangible capital assets are recorded at cost which includes all amounts that are directly attributable to acquisition, construction, development or betterment of the asset. The costs, less residual value, of the tangible capital assets are amortized on a straight-line basis over their estimated useful lives as follows:

|                         | <u>Years</u> |
|-------------------------|--------------|
| Land improvements       | 10-25        |
| Buildings               | 50           |
| Engineered structures   |              |
| Roadway system          | 15           |
| Water systems           | 18-40        |
| Wastewater systems      | 18-40        |
| Bridges                 | 50-150       |
| Gas distribution system | 40-50        |
| Machinery and equipment | 20-30        |
| Vehicles                | 10-20        |

One-half of the annual amortization is charged in the year of acquisition. Assets under construction are not amortized until the asset is available for productive use.

#### (ii) Contributions of Tangible Capital Assets

Tangible capital assets received as contributions are recorded at fair value at the date of receipt and also are recorded as revenue.

#### (iii) Inventories

Inventories held for consumption are recorded at the lower of cost and replacement cost.

#### (k) Contaminated Sites Liability

Contaminated sites are a result of contamination being introduced into air, soil, water or sediment of a chemical, organic or radioactive material or live organism that exceeds an environmental standard. The liability is recorded net of any expected recoveries. A liability for remediation of a contaminated site is recognized when a site is not in productive use and is management's estimate of the cost of post-remediation including operation, maintenance and monitoring.

| 2. | Taxes and Grants in Place Receivable    | <u>2017</u>       | 2016       |
|----|---|-------------------|------------|
|    | Current                                 | \$ 557,167        | \$ 546,983 |
|    | Arrears                                 | 393,330           | 280,215    |
|    | Less allowance for doubtful accounts    | (318,101)         | (236,221)  |
| 2  | * | \$ <u>632,396</u> | \$ 590,977 |

#### 3. Investment in Gas Alberta Inc.

Effective June 30, 1998, Gas Alberta, a branch of Alberta Transportation and Utilities, was privatized and operations assumed by Gas Alberta Inc. The shareholders of Gas Alberta Inc. are predominantly made up of members of the Federation of Alberta Gas Co-ops.

The county's investment in Gas Alberta Inc. consists of:

|  | <u>2017</u>             | <u>2016</u>             |
|--|-------------------------|-------------------------|
| Class A common shares<br>Loan receivable | \$ 483<br><u>67,500</u> | \$ 406<br><u>67,500</u> |
|  | \$ <u>67,983</u>        | \$ 67,906               |

The loan is non-interest bearing and is secured by a debenture. The loan is due upon the expiration of the contract and may be repaid earlier at Gas Albert Inc.'s option or in the event the county no longer holds any of the Class A common shares.

| 4. | Investment in Corridor Communications Inc.                                       | <u>2017</u>  | 2016   |
|----|--|--|--|
|    | 657,829 Class B common shares<br>675,608 Class G preferred shares                | \$ 424,286<br>675,608                                      | \$ 424,286<br>_675,608                                     |
|    |  | \$ <u>1,099,894</u>  | \$ <u>1,099,894</u>  |
| 5. | <b>Employee Obligations</b>  | 2017   | 2016   |
|    | Accrued holiday pay Accrued retirement benefits Accrued wages Accrued sick leave | \$ 369,004<br>102,476<br>72,640<br>742,677<br>\$ 1,286,797 | \$ 402,726<br>126,158<br>60,798<br>720,932<br>\$ 1,310,614 |
| 6. | Inventory  | <u>2017</u>  | 2016   |
|    | Public works Gravel (valued at crushing cost) A.S.B.                             | \$ 560,785<br>1,749,720<br><u>16,030</u>                   | \$ 550,880<br>1,862,737<br>                                |
|    | Gas utility  | 2,326,535<br>40,842  | 2,435,453<br><u>28,482</u>                                 |
|    |  | \$ 2,367,377   | \$ 2,463,935   |

| Deferred Revenue   | 2017  | 2016  |
|--|---|---|
| Federal Gas Tax Fund Municipal Sustainability Initiative – Capital CARES Mons Lake Community Association County of St. Paul – Spedden Truck Fill Advanced Education Family school liaison program Fire Training Embridge donation CCI Wireless | \$ 127,370<br>204,036<br>21,338<br><br>20,804<br><br>14,238 | \$ 174,366<br>792,204<br><br>29,121<br>278,062<br>33,276<br>14,496<br><br>8,760 |
| Natural gas sales  | 20,940  | 55,625<br>35,553  |
|  | \$ 408,726  | \$ 1,421,463  |

Funding from various grant programs, organizations and individuals, in the amount of \$408,726 remained unspent at the end of the current year. The use of these funds is restricted to eligible operating and capital projects as approved under the funding agreements or as indicated by the donors. Most of the projects are scheduled for completion in 2018.

# 8. Landfill Closure and Post-Closure Liability

7.

Alberta environmental law requires closure and post-closure care of landfill sites, which includes final covering and landscaping, pumping of ground water and leachates from the site, and ongoing environmental monitoring, site inspections and maintenance.

The estimated total liability is based on an engineering assessment dated November 27, 2017.

The accrued liability portion is based on the cumulative capacity used at year end compared to the estimated total landfill capacity. The total capacity of the site is estimated at 135,000 cubic metres. The estimated remaining capacity of the landfill site is 96,000 cubic metres. The existing landfill site is expected to reach capacity in approximately the year 2049.

The municipality has not designated assets for setting closure and post-closure liabilities.

| Estimated closure costs Estimated post-closure costs                               | \$ 383,000<br>376,000    |
|--|--------------------------|
| Estimated total liability  | \$ 759,000               |
| Estimated capacity remaining Portion of total liability remaining to be recognized | 71%<br>\$ <u>538,890</u> |
| Estimated capacity used Accrued liability portion                                  | 29%<br>\$ <u>220,110</u> |

#### 9. Contaminated Sites Liability

In 2016 a phase 1 environmental assessment was conducted on SE-16-59-19 W4M. The assessment concluded that there was a high potential for contamination of soil, soil vapour, and/or groundwater at the subject site relative to CL, IL, or Aquatic Life and DW standards. A phase 2 environmental study will be conducted in 2018 to establish what remediation is required.

#### 10. Debt Limits

Section 276(2) of the Municipal Government Act requires that debt and debt limits as defined by Alberta Regulation 255/00 for the Smoky Lake County be disclosed as follows:

|  | 2017                      | <u>2016</u>               |
|--|---------------------------|---------------------------|
| Total debt limit Total debt (including loan guarantee) | \$ 22,547,561<br>(10,001) | \$ 21,681,811<br>(21,668) |
| Debt limit remaining                                   | \$ <u>22,537,560</u>      | \$ 21,660,143             |
| Debt servicing limit Debt servicing                    | \$ 3,757,927              | \$ 3,613,635              |
| Debt servicing limit remaining                         | \$ 3,757,927              | \$ _3,613,635             |

The debt limit is calculated at 1.5 times revenue of the municipality (as defined in Alberta Regulation 255/00) and the debt service limit is calculated at 0.25 times such revenue. Incurring debt beyond these limitations requires approval by the Minister of Municipal Affairs. These thresholds are guidelines used by Alberta Municipal Affairs to identify municipalities that could be at financial risk if further debt is acquired. The calculation taken alone does not represent the financial stability of the municipality. Rather, the financial statements must be interpreted as a whole.

#### 11. Operating Loan

The county has a prime less \( \frac{1}{4}\)% authorized operating line of \( \frac{5}{000},000 \) with the Alberta Treasury Branch. No balance was outstanding as at December 31, 2017.

#### 12. Accumulated Surplus

Accumulated surplus consists of restricted and unrestricted amounts and equity in tangible capital assets as follows:

|                                   | <u>2017</u>          | <u>2016</u>         |
|-----------------------------------|----------------------|---------------------|
| Unrestricted surplus              | \$ _6,150,473        | \$ _5,726,119       |
| Restricted surplus                |                      | Ψ <u>-3,720,117</u> |
| Capital                           |                      |                     |
| Building                          | 118,374              | 118,374             |
| General                           | 2,442,118            | 2,362,118           |
| Regional landfill                 | 433,936              | 441,475             |
| Transportation                    | 909,111              | 605,621             |
| Gravel pit reclamation            | 424,483              | 408,139             |
| Gravel pit development            | 42,262               | 298,195             |
| Fire                              | 828,847              | 808,847             |
| Street sweeper                    | 30,926               | 25,698              |
| Connectivity                      | 70,271               | 10,000              |
| Regional waterline                | 258,818              | 602,309             |
| Road development                  | 601,577              | 808,363             |
| Economic development              | 112,437              | 76,831              |
| Municipal reserve                 | 39,122               | 37,992              |
|                                   | 6,312,282            | 6,603,962           |
| Municipal general                 | 3,438,463            | 2,970,057           |
| Gas                               | 1,419,528            | _1,312,065          |
| Total restricted                  | 11,170,273           | 10,886,084          |
| Equity in tangible capital assets | 39,659,781           | 39,273,809          |
|                                   | \$ <u>56,980,527</u> | \$ 55,886.012       |

#### 13. Segmented Disclosure

The Smoky Lake County provides a range of services to its ratepayers. For each reported segment, revenues and expenses represent both amounts that are directly attributable to the segment and amounts that are allocated on a reasonable basis. The accounting policies used in these segments are consistent with those followed in the preparation of the financial statements as disclosed in note 1.

Refer to Schedule 6 – Segmented Disclosure.

#### 14. Contingent Liabilities

#### (a) Smoky Lake Agricultural Society

The county has guaranteed one-half of a prime rate loan at the Canadian Imperial Bank of Commerce for the Smoky Lake Agricultural Society. As at December 31, 2017 the loan was in good standing and the balance was \$20,002, therefore the county's guarantee would be limited to \$10,001.

# (b) Evergreen Regional Waste Management Services Commission

Smoky Lake County is a member of the Evergreen Regional Waste Management Services Commission. Each participating municipality funds a portion of the Commission's deficit based on their proportionate tippage for the year. The expense is accounted for as a current transaction in the year the county is invoiced.

# (c) Highway 28/63 Regional Water Services Commission

Smoky Lake County is a member of Highway 28/63 Regional Water Services Commission. Each participating municipality would be responsible for their proportionate share of any unfunded deficit. The expense would be accounted for as a current transaction in the year the county is invoiced.

#### 15. Salary and Benefits Disclosure

Disclosure of salaries and benefits for municipal officials and the chief administrative officer as required by Alberta Regulation 313/2000 is as follows:

|                                     |   |         | 2017  |   |   |
|-------------------------------------|---|---------|---|---|---|
| 1.                                  | - 1 <sup>p</sup>  |         | Salary  | Benefits & Allow.   | Expenses  |
|                                     |   |         | (1)   | (2)   | (3)   |
| Reeve<br>Councillors                | Lukinuk Orichowski Gawalko Cherniwchan Halisky Smigerowsky Cholak Bobocel |         | \$ 67,621<br>61,966<br>9,856<br>9,856<br>9,856<br>49,281<br>49,281<br>_53,310 | \$ 14,690<br>13,035<br>1,560<br>2,109<br>2,109<br>10,547<br>10,547<br>4,199 | \$ 31,309<br>21,585<br>6,893<br>7,609<br>6,961<br>8,202<br>8,148<br>_13,585 |
| Total 2017 legislative costs        |   |         | \$ 311,027  | \$ 58,796   | \$ <u>104,292</u>   |
| Chief Administrative Officer Ollikk |   | Ollikka | \$ 151,821  | \$ <u>33,059</u>  | \$ <u>13,638</u>  |

# 15. Salary and Benefits Disclosure (continued)

Chief Administrative Officer Ollikka

| -                            |   | 2016  |   |   |
|------------------------------|---|---|---|---|
| -                            |   | Salary                                      | Benefits & Allow.                                 | Expenses  |
| _                            |   | (1)   | (2)   | (3)   |
| Reeve<br>Councillors         | Bobocel (Jan-Oct)<br>Lukinuk (Nov-Dec)<br>Cholak<br>Orichowski<br>Smigerowsky | \$ 68,861<br>59,736<br>60,665<br>58,807<br> | \$ 7,247<br>12,426<br>12,897<br>12,301<br>_12,239 | \$ 24,164<br>32,153<br>16,143<br>20,864<br>_5,484 |
| Total 2016 legislative costs |   | \$ 306,412                                  | \$ <u>57,110</u>                                  | \$ 98,808   |

 Salary includes regular base pay, gross honoraria, Reeve remuneration and any other direct cash remuneration. These amounts are included in Legislative, Development, ASB, and Natural Gas functional expenses.

\$ 149,577

\$ 33,465

\$ 11,786

- (2) Employer's share of all employee benefits and contributions or payments made on behalf of employees including Canada Pension Plan, Employment Insurance, health care, dental coverage, group life insurance, accidental disability and dismemberment insurance, long and short term disability plans, and professional memberships.
- (3) Expenses include travel, mileage, meals, accommodation, registration fees and other expenses.

#### 16. Local Authorities Pension Plan

Employees of the county participate in the Local Authorities Pension Plan (LAPP), which is one of the plans covered by the Alberta Public Sector Pension Plans Act. The LAPP serves about 253,862 people and 417 employers. The LAPP is financed by employer and employee contributions and by investment earnings of the LAPP Fund.

Contributions for current service are recorded as expenditures in the year in which they become due.

The county is required to make current service contributions to the LAPP of 11.39% of pensionable earnings up to the year's maximum pensionable earnings under the Canada Pension Plan and 15.84% on pensionable earnings above this amount. Employees of the county are required to make current service contributions of 10.39% of pensionable salary up to the year's maximum pensionable salary and 14.84% on pensionable salary above this amount.

Total current service contributions by the county to the LAPP in 2017 were \$331,262 (2016 - \$331,659). Total current service contributions by the employees of the county to the LAPP in 2017 were \$305,690 (2016 - \$305,911).

At December 31, 2016, the LAPP disclosed an actuarial deficiency of \$637 million.

#### 17. Financial Instruments

The county's financial instruments consist of cash, receivables, long-term investments, loans receivable, accounts payable and accrued liabilities, and long-term debt. It is management's opinion that the county is not exposed to significant interest or currency risks arising from these financial instruments.

The county is subject to credit risk with respect to taxes and grants in place of taxes receivable and trade and other receivables. Credit risk arises from the possibility that taxpayers and entities to which the county provides services may experience financial difficulty and be unable to fulfill their obligations. The large number and diversity of taxpayers and customers minimizes the credit risk.

Unless otherwise noted, the carrying value of the financial instruments approximates fair value.

#### 18. Approval of Financial Statements

Council and Management have approved these financial statements.

#### 19. Budget Amounts

Budget amounts are included for information purposes only and are not audited.

# 20. Recent Accounting Pronouncements Published But Not Yet Adopted

#### PSAB Section 1201, Financial Statement Presentation

Revised standard is effective in 2019, when Sections PS2601 and PS3450 are adopted.

#### PSAB Section 2601, Foreign Currency Transaction

PS2601 establishes standards on how to account for and report transactions that are denominated in foreign currency in government financial statement and is effective in 2019.

#### PSAB Section 3041, Portfolio Investments

This standard is effective for the 2019 fiscal year and addresses the distinction between temporary and portfolio investments.

#### PSAB Section 3280, Asset Retirement Obligations

This standard is intended to provide guidance on accounting for asset retirement obligations and will apply in years beginning on or after April 1, 2021.

## PSAB Section 3450, Financial Instruments

ctandard is effective for the 2019 fiscal year and establishes recognition, measurement and requirements for derivative and non-derivative instruments.